



\* **IN THE HIGH COURT OF DELHI AT NEW DELHI**

+ **ITA Nos.1391/2009, 1362/2009 & 1130/2009**

% **Date of Decision: 09.03.2011**

**Commissioner of Income Tax** .... **APPELLANT**

*Through:* MS.Prem Lata Bansal, Sr. Advocate with  
Mr.Deepak Anand, Advocates

Versus

**The Simbhaoli Sugar Mills Limited** .... **RESPONDENT**

*Through:* Mr.Ajay Vohra, Advocate

**CORAM:**

**HON'BLE MR. JUSTICE A.K. SIKRI**

**HON'BLE MR. JUSTICE M.L. MEHTA**

1. Whether reporters of Local papers be allowed to see the judgment?
2. To be referred to the reporter or not?
3. Whether the judgment should be reported in the Digest?

**M.L. MEHTA, J. (ORAL)**

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1. The aforesaid three appeals are being disposed of by this common order as these relate to same assessee, for the same assessment year and have common questions of law.



2. The facts leading to filing of these appeals in brief the assessment year 1997-98, assessee filed return loss of about Rs.17.20 crores. This return was processed under Section 143(1)(a) of the Income Tax Act (hereinafter as "the Act"). Subsequently, the case was selected for audit and assessment was completed under Section 143(1)(a) on 26<sup>th</sup> November, 1999 at a total loss of about Rs.17.20 crores after making certain additions and unabsorbed depreciation. The assessee preferred appeal against the order of the Commissioner, Income Tax (Appellate) [hereinafter referred to as "CIT(A)"], who allowed certain reliefs to the assessee. On giving effect to the appellate order, the assessment for the assessment year under consideration was revised on a net loss of about Rs.5.33 crores. Subsequently, after expiry of four years on the basis of information available with the Department of Income Tax based on the audit report, it surfaced that certain income chargeable to tax has escaped assessment for the assessment year under consideration and based on this, the Assessing Officer issued a notice dated 31.03.2004 under Section 143(1)(a) of the Act followed by another notice under Section 143(1)(a) with section 148 of the Act dated 20.10.2004. Accordingly, the assessment proceedings were completed on a total loss of about Rs.56,23,890/-. Simultaneously, penalty proceedings were initiated.



initiated against the assessee under Section 271(1)(c) of the Act allegedly for furnishing inappropriate particulars of income and a penalty of Rs.2.54 crore was imposed by the Assessing Officer. The assessee preferred an appeal before the CIT(A), Ghaziabad, who vide his order dated 19.10.2005 dismissed the appeal and confirmed the additions made by the Assessing Officer. The two main additions were – (i) excise duty payable on stock of finished goods amounting to Rs.3,89,33,833/-, (ii) interest incurred on the term loan to the tune of Rs.1,99,96,463/-. It was observed by CIT(A) that as per note (V) and (9) of the Audit Report, the duty which has already been paid on unsold stock forms part of the closing stock and, therefore, amount of Rs.3,89,33,833/- should have formed part of closing stock as liability to pay the same has already arisen during the course of year though the same was paid by the assessee before the filing of the return of the assessment year under consideration. Based on this opinion, the said amount was added to the income of the assessee. Likewise, with regard to the deduction of Rs.1,99,96,463/- claimed by the assessee as interest on term loan, the CIT(A) upheld the view of the Assessing Officer that the assessee had incurred the said expenditure for the acquisition of fixed assets, which is directly attributable to the cost of the plant/fixed asset and, hence, any interest payable thereof is of the nature of the



capital expenditure and not revenue expenditure. This was also added to the income of the assessee. The assessee filed appeal against this order before the Income Tax Tribunal (hereinafter referred to as "the Tribunal"). The Tribunal allowed the appeals holding as under:

"4. We have carefully considered the rival contentions. We have gone through the records. In our view, the order for re-assessment u/s 148 cannot be sustained on more than one reason. First of all, the return of the assessee was completed u/s 143(3) of the Act and the assessment return filed and the re-assessment proceedings were initiated beyond the expiry of 4 years from the end of the AY in question. In respect of each of the issues in the subject matter of re-assessment, the assessee has made full and complete disclosure. In the AO framed opinion of those issues. Even if there is an objection, there appears to be no material basis for the issuance of the notice u/s 147 of the Act. In the circumstances, we accept the contentions of the assessee that re-assessment proceedings are not based on a change of opinion and not on any valid ground. It is now well settled that an opinion of an authority of the I.T. Deptt. on a point of law cannot be treated as an information within the meaning of section 148. Having regard to these discussions, the order of re-assessment proceedings framed u/s 148 of the Act have cancelled the reassessment proceedings. In the exercise of jurisdiction, we do not find it necessary to go into the merits of the case. Accordingly, appeals are allowed.

3. Against this order, the Revenue has come up with its appeal No.1391/2009.
4. In the appellate penalty proceedings, CIT(A) vide order dated 15.12.2006 following the order of quantification.



cancelled the penalty with reference to the first appeal for Rs.3,89,33,833/- in respect of excise duty but sustained the penalty with reference to the second appeal for Rs.1,99,96,463/- in respect of interest on capital expenditure incurred in acquiring assets for business purpose. The Department's order disposing of the two appeals, recorded as under:

"..... After considering all the facts and circumstances of the case, as discussed above, in this case the absence of the element of mensrea pertaining to either of the grounds of furnishing of inaccurate particulars is not established. It is only the correctness of the Department's order pertaining to treatment of the penalty payable, it has been looked at differently in the assessment order. As such, penalty levied on account of Rs.3,89,33,833/- on account of excise duty payable is cancelled."

"..... The facts on record establish that the assessee has furnished in accurate particulars to the Department Rs.1,99,96,463/- by claiming the same as capital expenditure. As such it is held that the Assessing Officer in levying penalty u/s 271(1)(c) on the assessee for Rs.1,99,96,463/- by holding that the assessee has not furnished in accurate particulars thereof is not correct. The penalty levied u/s 271(1)(c) on this account is cancelled."

5. Both Revenue and the assessee filed cross-appeals before the Tribunal against the aforesaid order dated 15.11.2008 by CIT(A). Both the cross-appeals were disposed of by the Tribunal in the impugned order also dated 07.11.2008 by the Tribunal. In this impugned order, the appeal of the assessee is allowed.



i.e., the penalty in relation to cancelled. The appeal of the Revenue relating to cancellation of penalty worth Rs. 3,89,33,833/- in respect of excise. Tribunal held as under:-

“3. The issue with regard to the amount borrowed for acquiring the land for the purposes, although, the CIT(A) has allowed in respect of the addition, the issue was not in contest before the ITAT. The Tribunal has seen the copy of the order of the CIT(A) regarding the allowability of the interest on the AY 2001-02 has been allowed to the assessee. This clearly shows that in respect of which a penalty has been levied under 271(1)(c) of the Act, or not. Therefore, in our considered opinion, no penalty should be levied even in respect of the addition under 271(1)(c). We, therefore, allow the appeal of the assessee. The CIT(A).”

6. From the above chronological narration of facts recorded by the authorities below, it is seen that the issue of notice under Section 148 was issued for the assessment year under consideration. The internal audit report. In the Reasoning Order of the AO, he had mentioned about the facts of the internal audit report. Based on this audit report, the penalty should be made by the AO under the narrow provisions of Section 271(1)(c) to escape of income in the assessment year.



regard to the aforesaid two entries, available before the AO. The ass disclosure of the particulars before t assessment under Section 143(3).

7. Reopening of assessment after fou permissible. There is a catena of ju proposition of law that assessment Section 147 of the Act merely on th beyond the period of four years wh part of the assessee to disclose, material particulars. Reference in some of the judgments of our ov Supreme Court. In **Commissioner (India) Ltd.**, (2010) 229 CTR 167, judgment of **CIT v. Kelvinator of (Del)** 174, a judgment of our H specifically observed that when a re passed in terms of Section 143(3) a that such an order has been passe was also pointed out that a presu the same effect in terms of Claus Indian Evidence Act indicating that been regularly performed. The Full B



to be held that an order that has been passed purportedly without application of mind, would itself confer jurisdiction upon the AO to re-open the proceedings without anything further, the same would amount to giving premium to an authority exercising a quasi-judicial function to take benefit of its own wrong. The Full Bench decision also makes it clear that Section 147 of the Act does not postulate conferment of power upon the AO to initiate reassessment proceedings upon a mere change of opinion. It is obvious that the Full Bench Decision holds the field.

8. It may also be noted that appeal arising out of the aforesaid Full Bench decision of this Court has also been dismissed by the Supreme Court in the case of **Commissioner of Income Tax V. Kelvinator of India Ltd.**, (2010) 228 CTR (SC) 488. The Supreme Court, after observing the changes and amendments brought about in Section 147, from time to time, held as under:

“However, one needs to give a schematic interpretation to the words "reason to believe" failing which, we are afraid, Section 147 would give arbitrary powers to the AO to re-open assessments on the basis of "mere change of opinion", which cannot be per se reason to re-open. We must also keep in mind the conceptual difference between power to review and power to re-assess. The AO has no power to review; he has the power to re-assess. But re-assessment has to be based on fulfillment of certain pre-condition and if the concept of "change of opinion" is removed, as contended on behalf of the Department, then, in the garb of re-opening the assessment, review would take place. One must treat the



concept of "change of opinion" as an abuse of power by the AO.

9. In another case of our High Court entitled ***Income Tax v. Eicher Ltd.***, (2007) 294 ITR making reference to different judgments of va it was observed that if the entire material ha the assessee before the Assessing Officer at original assessment was made and the Asses his mind to that material and accepted the v the assessee, then merely because he did not assessment order, that by itself would not give conclude that income has escaped assessment the assessment needed to be reopened. On th Assessing Officer did not apply his mind and there is no reason why the assessee should the consequences of that lapse.

10. In the case of ***Commissioner of Income Batra Bhatta Company***, (2008) 174 Tax another Division Bench of our High Court held

"7. We feel that the observations of the 5 aforesaid decision clearly apply to Merely because the Assessing Office required 'much deeper scrutiny, is no invoking Section 147. It is not belief



condition for invoking Section 147 of the said belief founded on reasons. The expression used in Section 147 is – “If the Assessing Officer has reason to believe” and not – “If the Assessing Officer believes”. There must be some basis upon which the belief can be founded. It does not matter whether the belief is ultimately proved to be wrong, but, there must be some material upon which a belief can be founded. In the present case, the Commissioner Income-tax (Appeals) as well as the Tribunal have found as a fact that there was no material upon which the Assessing Officer could have founded his belief that income had escaped assessment.”

11. There is also catena of judgments to the effect that initiation of reassessment proceedings on the basis of audit report is bad in law. A reference in this regard can be made to the judgment of our High Court titled **Transworld International Inc. v. Joint Commissioner of Income Tax**, (2005) 273 ITR 242 and also judgments of Supreme Court in **Income Tax v. Eastern Newspaper Society v. Commissioner of Income Tax, New Delhi**, (1979) 119 ITR 996 and **Commissioner of Income Tax v. Lucas T.V.S. Ltd.**, (2001) 249 ITR 306.
12. The sum and substance of discussion is that reassessment proceedings under Section 147 read with 148 of the Act should not be initiated merely based on the audit report. The audit report is principally intended for the purpose of satisfying the audit and not regard to sufficiency of rules and procedures prescribed for the purpose of securing an effective check on the assessment.



collection and proper allocation of revenue. As per para (3) of the circular issued by the Board on July 28, 1960, also an audit department should not in any way substitute itself for the revenue authorities in the performance of their statutory duties.

13. In view of our foregoing discussion, we are in complete agreement with the conclusion arrived at by the Tribunal in the impugned orders.
  
14. As we do not find any infirmity in the aforesaid impugned orders, no substantial question of law arises. Consequently, all the appeals are dismissed.

A handwritten signature in black ink, appearing to read 'M.L. Mehta', written in a cursive style.

**M.L. MEHTA  
(JUDGE)**

A handwritten signature in black ink, appearing to read 'A.K. Sikri', written in a cursive style.

**A.K. SIKRI  
(JUDGE)**

**MARCH 09, 2011**  
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